

Article title: Why Was the Policy Idea on the Health Benefits Package Advisory Panel Gazetted in Kenya?
A Retrospective Policy Analysis

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Supplementary file 1

Table S1: Documents reviewed in the study

Types of documents	Examples (in electronic format)
Government documents (national policy documents, laws, and bills)	<ul style="list-style-type: none"> • 1st, 2nd, and 3rd Drafts of the Kenya Health Financing Strategy 2015-2030 • Second Medium-Term Plan 2013-2017 Transforming Kenya: Pathway to devolution, socio-economic development, equity, and national unity • Sessional Paper No 2 on National Social Health Insurance in Kenya • Health Act 2017 • Kenya Health Policy 2014-2030 • Cabinet Memorandum 2018- Roadmap to attain Universal Health Coverage in Kenya • Gazette notices • Report on the Stakeholder analysis to support design and finalization of the Health Financing Strategy for Kenya
Semi-autonomous Government Agencies' documents	<ul style="list-style-type: none"> • Report on National Health Insurance Fund Strategic Review and Market Assessment of Prepaid Health Schemes
Local research organizations' documents	<ul style="list-style-type: none"> • Published empirical studies, policy briefs, and reports
Campaign manifesto	<ul style="list-style-type: none"> • Transforming Kenya- Securing Kenya's prosperity 2013-2017 • Jubilee Manifesto 2017- Continuing Kenya's Transformation together
Development Partner reports and presentations	<ul style="list-style-type: none"> • Report on stakeholder analysis to support design and finalization of health financing strategy for Kenya • World Health Organization meeting- Towards UHC in Kenya: issues, options, and guiding principles for the way forward • World Bank Report on Moving towards UHC in Kenya
Media reports	<ul style="list-style-type: none"> • News media e.g., Online newspaper reports • Web media e.g., Ministry of Health web portals and Development Partners web portals • Social media e.g., Twitter

Table S2: Priority-setting bodies that develop benefits packages for Kenya's public health sector
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Priority-setting body	Type of benefits package	Purchaser
Directorate of policy and planning	Kenya Essential Package for Health	MOH & County Departments of Health
National Medicines and Therapeutics Committee	Kenya Essential Medicines List	MOH & County Departments of Health
Division of Vaccines and Immunization	Kenya Expanded Programme on Immunization	MOH & County Departments of Health

NHIF	<ul style="list-style-type: none"> • National Scheme benefit package • Civil Servants and other Enhanced medical scheme benefit package • Health Insurance Subsidy Program for the poor, elderly, and people with severe disabilities • Health Insurance Subsidy Program for orphans and vulnerable children • Free maternity Program • Insurance program for secondary schools 	NHIF
County Departments of Health	County specific health benefit packages	County Departments of Health

Table S3: Comparison of policy ideas ^{40,41}

Priority-setting body responsible for designing the essential health benefits package	Pros	Cons	Implications
MOH	<ul style="list-style-type: none"> a) Assures harmonization and standardization of benefits 	<ul style="list-style-type: none"> a) Difficulty in managing stakeholders' interests b) bureaucracies 	<ul style="list-style-type: none"> a) necessitates legislation and regulation b) necessitates governance and operations structures
Independent expert body or a health benefits expert committee (Advisory body composed of epidemiologists, health economists, health professionals, statisticians, health insurers, consumer organizations and experts in health technology assessment)	<ul style="list-style-type: none"> a) less bureaucracies b) faster stakeholders buy-in c) dedicated and committed team d) standardization of the package across different purchasers 	<ul style="list-style-type: none"> a) administrative and operational costs 	<ul style="list-style-type: none"> a) necessitates legislation and regulation
Other Purchasers	<ul style="list-style-type: none"> a) understand the market risk b) less bureaucracy in decision-making c) may enhance creativity and innovation due to competition 	<ul style="list-style-type: none"> a) conflict of interest b) enforcing regulation will be difficult 	<ul style="list-style-type: none"> a) necessitates regulation and legislation